STATE OF CALIFORNIA

ELECTRICITY OVERSIGHT BOARD

PUBLIC MEETING

FRIDAY, DECEMBER 8, 2000

CALIFORNIA STATE CAPITOL

ROOM 126

SACRAMENTO, CALIFORNIA

10:00 A.M.

2 3 ELECTRICITY OVERSIGHT BOARD MEMBERS: 4 Mr. Michael A. Kahn, Chairman Senator Debra Bowen 5 Mr. Bruce G. Willison Assemblyman Roderick D. Wright 6 7 ELECTRICITY OVERSIGHT BOARD STAFF: 8 Mr. Gary C. Heath, Executive Dimension Mr. Frik N. Saltmarsh, Chief Communication of Mr. C. Catherine George, Staff 10 10 OTHERS PRESENT: 11 Mr. Rod Campbell 12 Mr. John Rozsa Mr. Lawrence Lingbloom Mr. Richard Jacobs Ms. Lynn Miller 14 Mr. Charles Robinson Mr. Randy Abernathy 15 Mr. William Regan Mr. Phil Leiber Ms. Angali Sheffrin 17 18 19 20 21 22 23 24	PPEARANCES	1
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- 1 SACRAMENTO, CALIFORNIA
- 2 FRIDAY, DECEMBER 8, 2000, 10:00 A.M.
- 3 ---000---
- 4 CHAIRMAN KAHN: Let's get started. Senator Bowen is
- 5 just outside, and she will be joining us. And we have a
- 6 representative from Assemblyman Wright's office,
- 7 Rod Campbell.
- 8 Do you want to come on up? You're welcome to join us.
- 9 My name is Michael Kahn, and I am the chairman of the
- 10 Electricity Oversight Board, and this is a regular meeting
- 11 of the Electricity Oversight Board.
- 12 I'd like to make a couple of introductory remarks, and
- 13 then I'm going to invite the representative of
- 14 Assemblyman Wright, and Senator Bowen herself, to make a
- 15 comment if they wish.
- And my colleague, Bruce Willison, the Dean of the
- 17 Anderson Business School, who is an EOB member, and he is to
- 18 my right.
- 19 I also welcome Mr. Rozsa from Senator Peace's office.
- 20 Thank you for joining us this morning.
- 21 I'd like to make two introductory remarks or
- 22 observations. One, obviously, this has been a very
- 23 difficult December. We have a situation in which we went
- 24 into a Stage 3 yesterday and which is obviously
- 25 extraordinary.

- 1 There are many concerns in terms of the reliability
- 2 issues, but I think an enormous concern here is the prices.
- 3 And one thing is absolutely clear: the people of the state
- 4 of California are paying prices for electricity, either
- 5 directly or indirectly through institutions, that are
- 6 literally obscene, and we need to address that issue, and
- 7 I'm sure it will be addressed.
- 8 The second thing I wanted to mention is the following:
- 9 We at the Electricity Oversight Board have an obligation to
- 10 oversee the ISO. And I think that there is a lot of noise
- 11 and a lot of criticism of things that the ISO is doing. But
- 12 I think that one thing is overlooked about what the ISO is
- 13 doing, and that is keeping the lights on. Yesterday and the
- 14 day before and the day before were extremely difficult days
- 15 for the ISO, and many, many, many extremely hardworking men
- 16 and women are working to keep the lights on, and have done
- 17 so successfully.
- 18 And I think in this process we forget that there is
- 19 hard and productive and, obviously, at this point,
- 20 successful work done by ISO people that we would be remiss
- 21 in our duty. So, on behalf of the Electricity Oversight
- 22 Board, I would hope that the ISO representatives here would
- 23 communicate to the staff who is working so hard and so ably
- 24 in keeping the lights on, that we do understand these
- 25 efforts are being made, and we appreciate them.

- 1 And it's a situation where the other problems are
- 2 getting the attention, but no one should be disabused of the
- 3 notion -- or no one should have the notion that we do not
- 4 understand the hard work being done by ISO employees to keep
- 5 the lights on. We can only, on behalf of the Electricity
- 6 Oversight Board, ask that you keep up that work. It's
- 7 obviously essential.
- 8 I think the citizens of the state of California have
- 9 performed wonderfully in bringing down their use of energy,
- 10 and the state government has made a big effort in reducing
- 11 demand. And with those efforts at reducing demand, and with
- 12 the efforts of the ISO in coordinating what electricity we
- 13 have, hopefully we will be able to avoid any more burden on
- 14 the citizens than we've felt thus far.
- With that, I'm going to invite my colleague,
- 16 Mr. Willison, to make any opening remarks.
- 17 MR. WILLISON: No. That was well spoken. Thank you.
- 18 CHAIRMAN KAHN: Mr. Campbell, on behalf of Assemblyman
- 19 Wright would you like to make an opening remark?
- 20 MR. CAMPBELL: Not at this time.
- 21 CHAIRMAN KAHN: Thank you. Mr. Rozsa?
- MR. ROZSA: No, thank you.
- 23 CHAIRMAN KAHN: Then we will proceed with the agenda,
- 24 and Senator Bowen, when she arrives, we'll invite her to
- 25 make opening remarks if she wishes.

- 1 We have a management report.
- 2 Before that, we have approval of the minutes.
- 3 MR. HEATH: That's correct.
- 4 CHAIRMAN KAHN: The minutes have been distributed and
- 5 posted on the website?
- 6 MR. HEATH: Yes.
- 7 CHAIRMAN KAHN: Do we have a motion?
- 8 MR. WILLISON: Yes. Move the approval of the minutes.
- 9 CHAIRMAN KAHN: Second.
- 10 All in favor?
- 11 THE MEMBERS: Aye.
- 12 CHAIRMAN KAHN: That carries two to nothing.
- 13 The minutes are approved.
- Now, our management report.
- 15 MR. HEATH: Very good. Thank you, Mr. Chairman,
- 16 member. We will try to keep the management report to sort
- 17 of the high points.
- 18 In your binders you will see we have our latest hiring
- 19 plan. I'm happy to announce that we will have the principal
- 20 departments coming on board at the end of next week. We
- 21 also have office staff on for our staff counsel positions,
- 22 and which we hope will be filled shortly. That is
- 23 progressing actually within our plan for this calendar year
- 24 to fill those positions.
- 25 As you can see in your binders, we are moving as

- 1 quickly as we possibly can, with the restraints we have, to
- 2 fill those positions.
- 3 The next part of our report I want to bring to your
- 4 attention was some of the activities that the EOB itself has
- 5 engaged in in support of the Governor's Clean Energy Green
- 6 Team. Obviously, in the housing of the Green Team in the
- 7 EOB offices, we are providing not only legal support and
- 8 clerical administrative support to the Green Team, but also
- 9 freeing up our engineering folks and economists to work with
- 10 the Green Team director on various projects. It's an
- 11 ongoing effort, and it certainly continues to be a high
- 12 priority for the EOB staff to support the Green Team's
- 13 efforts.
- 14 CHAIRMAN KAHN: I would like to make a public comment
- 15 on that. The Governor asked me to head the Green Team. It
- 16 was another thing I didn't volunteer for, and when he did
- 17 so, I immediately asked the EOB and Mr. Heath to provide
- 18 administrative and other assistance. As you probably know,
- 19 Mr. Heath, at the Green Team meeting a week ago, it was
- 20 announced that all the Green Team statutory obligations have
- 21 been fulfilled and that we are now moving on to other issues
- 22 related to providing generation in the state.
- 23 There is no question that none of that could have been
- 24 done without you and your staff, and I want to express my
- 25 gratitude for all the hard work that you did. I think the

- 1 Green Team effort is an unprecedented one in the state of
- 2 California as well as a successful beginning. But you and
- 3 your folks really deserve the lion's share of the credit,
- 4 folks. So congratulations on that.
- 5 MR. HEATH: Thank you very much, Mr. Chairman. I
- 6 appreciate those kind words.
- 7 CHAIRMAN KAHN: I think what I'll do at this moment,
- 8 then, is introduce Senator Bowen, and invite her to make
- 9 opening remarks if she wishes.
- 10 Senator, I began the meeting by making the observation
- 11 that two things are worth noting. One is that we have a
- 12 crisis not only in terms of reliability, but prices, and
- 13 that pricing is obscene, and we have got to address the
- 14 pricing issues.
- 15 The second observation I made is that all of us in
- 16 California owe the hardworking men and women at the ISO a
- 17 debt of gratitude for causing the lights to stay on despite
- 18 the fact that we have very limited resources due to facts
- 19 that we are investigating. But that doesn't take away the
- 20 gratitude we owe the ISO and the people.
- 21 And with that, we open the meeting. But I would like
- 22 to introduce Senator Bowen, head of the Utilities Committee
- 23 of the Senate and other responsibilities.
- 24 SENATOR BOWEN: Thank you. I would just like to say
- 25 that we also owe some thanks to Governor Davis for turning

- 1 off the pumps in the state aqueduct in order to keep our
- 2 businesses and residences from having rolling blackouts, and
- 3 I think we need a lot more of that kind of leadership from
- 4 state government. We do use a lot of power ourselves, and
- 5 we need to be looking at our own office buildings and asking
- 6 whether every worker needs to be able to read the Wall
- 7 Street Journal and the Sacramento Bee in every stairwell in
- 8 every state office building, or whether there is another
- 9 lighting level that might provide adequate security and use
- 10 less energy.
- 11 So I'm looking forward to the state being leaders in
- 12 the effort, that conservation. That's the most immediate
- 13 way to help with prices.
- 14 CHAIRMAN KAHN: Thank you. For the audience, we, in
- 15 the Green Team meeting, the State of California did, in
- 16 fact, report on the efforts that have been undertaken under
- 17 Governor Davis's leadership. I believe the number was 180
- 18 megawatts. Is that right?
- 19 MR. HEATH: There was about 180 within a sector --
- 20 250. And we're working on that.
- 21 CHAIRMAN KAHN: So we have specific goals. And, once
- 22 again, the headlines talk about the potential problems and
- 23 the disasters, but what they don't do is take into account
- 24 literally thousands of state employees who have been turning
- 25 off lights and turning off computers and taking other

- 1 actions, and we are measuring the effects. We are also
- 2 encouraging the federal government to participate in that
- 3 program because they are an enormous user of electricity in
- 4 our state.
- 5 Mr. Heath, we were doing the management report?
- 6 MR. HEATH: Yes, and I'll continue it. Thank you.
- 7 Mr. Chairman, members, the next item that I wanted to
- 8 report on was the current status of the budget augmentations
- 9 for fiscal 2001-2002. We've had a number of meetings and
- 10 rounds of meetings with Finance and the Administration on
- 11 that. As it currently stands, the proposals that you
- 12 approved at our meeting, I believe, back in August, those
- 13 remain intact and we're moving forward with those, and we
- 14 will be before the various legislative committees, hopefully
- 15 beginning first of the year.
- I would like to say one more thing on that. These
- 17 recommendations to move forward with that are coming from
- 18 the Department of Finance. The Administration still has to
- 19 give the final blessing on that before it's included in the
- 20 Governor's budget, but we're very happy to hear that we'll
- 21 get those augmentations that we think we need.
- 22 The next item on the agenda is that I believe you have
- 23 a handout. We just wanted to do a very brief report on
- 24 electricity prices and loads and natural gas prices.
- 25 Mr. Chairman, you've already mentioned about those

- 1 skyrocketing prices. We just wanted to show you, beginning
- 2 from December 1 to December 7 basically what it's looking
- 3 like in terms of those loads, the prices of electricity, and
- 4 as now important to us certainly, the price of gas. I'm
- 5 going to apologize a bit on the gas one, because I think
- 6 that our numbers may be now even lower, unfortunately, than
- 7 what has been reported in the trade press this morning,
- 8 where we are seeing \$53 for a million BTU.
- 9 So, in our report as of the 7th, it was around 37.
- 10 So, as you can see from that report, things are continuing
- 11 to spiral upward and, I guess, out of control.
- 12 So that concludes the management report at this time.
- 13 CHAIRMAN KAHN: Mr. Heath, there is one question that
- 14 comes up frequently in the hearings that I go to and
- 15 testify, and that is the correlation between natural gas
- 16 prices and our electricity prices and how much of the rises
- in our electricity prices are due to natural gas.
- Perhaps for the next meeting, or even between
- 19 meetings, the staff could address that issue in a way so
- 20 that legislative members and the other members could have
- 21 that information. It would be very helpful.
- MR. HEATH: We'd be happy to provide that to you,
- 23 Mr. Chairman. We'll provide a report on that, and we'll
- 24 post the report on our web page.
- 25 CHAIRMAN KAHN: Thank you very much.

- 1 Can I ask, Gary, if there is evidence that any
- 2 generation has been pulled off line because it has become
- 3 uneconomical with these gas prices?
- 4 MR. HEATH: We are hearing that, and that is still
- 5 part of sort of our ongoing investigation as to the rise of
- 6 the emergencies that have occurred since the 1st of this
- 7 month and in November. We do not have concrete information
- 8 of data on that one, but it is being pursued as one of the
- 9 issues. We are hearing from generators -- and this is sort
- 10 of the side conversations -- that, yes, gas prices are, in
- 11 fact, part of the decision making to not generate or to
- 12 generate.
- 13 Associated with that a little bit is the air emission
- 14 credits and the price of those credits. And that, we're
- 15 also seeing, is part of the judgment that the generators are
- 16 making in terms of can they afford the credits, can they
- 17 afford the gas and make a profit at the same time and
- 18 continue to operate. So those are major issues that we're
- 19 looking at. I will be happy to include that number in our
- 20 report as to air emission credits, because it is now another
- 21 factor that we have to take into consideration.
- 22 MR. WILLISON: Then there has been no movement to
- 23 provide relief on those emission credits?
- MR. HEATH: There is, and it has been somewhat on a
- 25 selected basis. As you are aware, it has been reported that

- 1 there has been approximately 2500 megawatts off in the
- 2 Southern California area due to a couple of issues. One
- 3 that you mentioned was the air-credit issue, and one is the
- 4 availability and running out of those credits at this time,
- 5 and plus the cost of gas.
- 6 We have been -- I believe that the California ISO has
- 7 been pursuing, I think, contracts with those generators to
- 8 help recover those costs. They are actually quite critical
- 9 to maintaining reliability and stability of the system,
- 10 particularly in the Southern California area.
- 11 There's a very active set of negotiations going on.
- 12 We think they are so successful at this point that, while
- 13 they have not been concluded, we believe that AS is
- 14 beginning to actually ramp up its units in Southern
- 15 California and should be on-line or to meet -- or at least
- 16 part of that on-line to meet the peak this afternoon, which
- will be around 5:00, 5:30. And that will be around 700
- 18 megawatts. The remaining megawatts should be coming
- 19 on-line.
- 20 Another important feature associated with those
- 21 contracts is that they're going to be environmentally
- 22 dispatched, basically, the cleanest ones first and the
- 23 dirtiest ones last. That's our understanding.
- 24 We've been in discussions with the South Coast and
- 25 with the ISO on this matter. We will be getting into

- 1 contracts, and I can make those available to the members if
- 2 they so wish, the terms and conditions related to those
- 3 contracts.
- 4 MR. WILLISON: Thank you.
- 5 CHAIRMAN KAHN: Thank you very much. I'd like to
- 6 welcome Mr. Lingbloom of Senator Bowen's staff.
- 7 Mr. Heath, where are we?
- 8 MR. HEATH: I think I finished the management report,
- 9 and I'll ask Mr. Saltmarsh if there's anything in the
- 10 General Counsel's report.
- 11 MR. SALTMARSH: Good morning, members. My report
- 12 should be quite brief today unless you have extensive
- 13 questions.
- 14 There were two items I wanted to note to the Board.
- 15 There is a document included in your package which is a
- 16 subpoena from the Electricity Oversight Board to the
- 17 Independent System Operator. This reflects the Electricity
- 18 Oversight Board's continuing efforts to obtain data and
- 19 investigate circumstances related to the summer of 2000 and
- 20 thereafter reliability and pricing issues. We are carrying
- 21 out these information gathering efforts and analytical
- 22 efforts in continuing the coordination with both the Public
- 23 Utilities Commission and the Attorney General's Office.
- 24 There have been some additional recent meetings with
- 25 those two institutions, and I anticipate reporting to you in

- 1 the relatively near future some work plans and joint effort
- 2 proposals that we may have on going to the next phases of
- 3 that. I've provided you with this document to let you know
- 4 what our most recent requests for data are.
- 5 The second item that I was going to bring to your
- 6 attention is in relation to the Governor's Clean Energy
- 7 Green Team. At the last meting of the Green Team, one of
- 8 the Green Team members suggested that it would be beneficial
- 9 for the Green Team to get a report that basically discusses
- 10 known constraints in the transmission system and weaknesses
- 11 in the California transmission system that might benefit
- 12 from some short-term efforts to undertake upgrades.
- 13 It was suggested that the Electricity Oversight Board
- 14 work with the ISO to produce some report to the Green Team
- 15 from the ISO. At that time President Lynch noted that under
- 16 the provisions of recently enacted legislation, the Public
- 17 Utilities Commission is working with the Electricity
- 18 Oversight Board on a very similar effort.
- 19 And so we are coordinating now with the staff of the
- 20 Public Utilities Commission to produce the material that is
- 21 available under the joint PUC-EOB investigation of
- 22 transmission limitations and constraints, and are going to
- 23 work with the ISO to augment that to the extent the ISO can
- 24 produce additional material. And we're trying to get that
- 25 to the Green Team as soon as possible in the form of a

- 1 report.
- 2 CHAIRMAN KAHN: Okay. I'll look forward to that, too.
- 3 I'd like to welcome Assemblyman Wright.
- 4 Would you like to make an opening comment?
- 5 ASSEMBLYMAN WRIGHT: No. I think I'm catching the
- 6 sequence. It would be redundant to say something that has
- 7 already been said three or four times.
- 8 CHAIRMAN KAHN: Okay. Mr. Heath?
- 9 MR. HEATH: I think I concluded the reports from the
- 10 management side, and we're ready to move into the first
- 11 action item on today's agenda. And I'll ask
- 12 Catherine George of our staff to come forward, and
- 13 Mr. Jacobs from the ISO is ready to make a presentation in
- 14 regard to amendment to the Articles of Incorporation.
- 15 MS. GEORGE: Good morning, Chairman Kahn and members
- 16 of the Electricity Oversight Board and guests.
- 17 The item you have before you is an action item
- 18 requested by the ISO. The ISO Governing Board, in
- 19 September, voted to amend their Articles of Incorporation in
- 20 a manner in which they have been advised they will be able
- 21 to qualify for property tax exemptions from the State.
- The amendment requires Electricity Oversight Board
- 23 approval. As is indicated in the staff report, EOB staff
- 24 recommends that you approve the amendment. I believe that
- 25 the memo in your report is largely self-explanatory, but I

- 1 do have one update for you.
- 2 The ISO has had further opportunity to look at the
- 3 question of the need to file this amendment with the Federal
- 4 Energy Regulatory Commission and has determined that they
- 5 are not required to file the amendment with the FERC.
- 6 CHAIRMAN KAHN: You anticipated my question. Thank
- 7 you.
- 8 MS. GEORGE: Therefore, if the Board were to approve
- 9 this amendment, I could advise that the ISO would go ahead
- 10 and submit the amended Articles to the Board of Equalization
- 11 in anticipation of seeking a property tax refund of
- 12 approximately \$900,000.
- 13 CHAIRMAN KAHN: What's the economical impact of this?
- 14 MS. GEORGE: Currently it's about \$300,000 per year,
- 15 and they would seek a refund -- Mr. Jacobs can correct me if
- 16 I'm mistaken -- but a refund for two years and the year
- 17 2000, so a total amount of about \$900,000, and then going
- 18 forward with California BOE exemption in the future.
- 19 CHAIRMAN KAHN: Mr. Jacobs, welcome. Do you have any
- 20 comments?
- 21 MR. JACOBS: I don't. I'd be happy to answer any
- 22 questions if you have any.
- 23 CHAIRMAN KAHN: The numbers Ms. George articulated are
- 24 correct?
- MR. JACOBS: Those are correct.

- 1 CHAIRMAN KAHN: Is there any discussion of this
- 2 amendment?
- 3 SENATOR BOWEN: I have just one question.
- 4 CHAIRMAN KAHN: Sure.
- 5 SENATOR BOWEN: Now, there have been a number of news
- 6 reports about Edison's and PG&E's efforts to have certain of
- 7 their facilities exempted from property taxes or to have
- 8 reductions in the property tax paid to counties. This is
- 9 unrelated to that; is that correct? This totally has to do
- 10 with the nonprofit status?
- 11 MS. GEORGE: That's my understanding, yes.
- 12 SENATOR BOWEN: There will be no essential adverse
- 13 effect on the proceedings with regards to property tax on
- 14 facilities?
- 15 MS. GEORGE: Not that I'm aware of. We can take a
- 16 look at that if you would like us to confirm.
- 17 MR. SALTMARSH: That is totally my understanding. The
- 18 investment utility efforts relate to some rule
- 19 reclassifications that they would like to have happen. This
- 20 matter that the ISO is bringing forth is a long-standing
- 21 rule relating to property tax of nonprofit facilities.
- 22 CHAIRMAN KAHN: Okay. Any discussion?
- 23 Seeing none, make a motion.
- MR. WILLISON: Move approval of the amendment.
- 25 CHAIRMAN KAHN: Second.

- 1 Any discussion? All in favor?
- THE MEMBERS: Aye.
- 3 CHAIRMAN KAHN: Seeing no opposition, passes two to
- 4 nothing.
- 5 MS. GEORGE: Thank you.
- 6 MR. JACOBS: Thank you.
- 7 CHAIRMAN KAHN: Mr. Heath, where are we now?
- 8 MR. HEATH: We are on Item No. 5, CalPX and ISO
- 9 reports.
- 10 Mr. Chairman, members, you will recall for weeks we've
- 11 been trying to get before this Board current financial
- 12 status and current proposed budgets for calendar year 2000
- 13 for both the ISO and PX corporations. I would like to see
- 14 if we can move through these rather quickly today. I think
- 15 it would be important for the Board to have a brief
- 16 presentation from each of the corporations as to their
- 17 current financial status and current proposed budgets for
- 18 next year, and then take any questions from the Board
- 19 members in regard to those budgets.
- 20 In your package you have a memo that apparently covers
- 21 the California ISO and some issues that we had raised there.
- 22 But maybe limited presentations first, and then further
- 23 questions if you have them.
- 24 CHAIRMAN KAHN: Thank you. Do you want to start with
- 25 the PX?

- 1 MR. HEATH: I do indeed. Lynn Miller is here. Lynn
- 2 has been up to Sacramento a number of times, and we're
- 3 trying to get her up on the stand.
- 4 CHAIRMAN KAHN: Would you introduce yourself, please.
- 5 MS. MILLER: Yes. My name is Lynn Miller. I'm the
- 6 Chief Financial Officer and Controller of the California
- 7 Power Exchange.
- 8 CHAIRMAN KAHN: Welcome, and thank you for your
- 9 patience.
- 10 MS. MILLER: Thank you.
- 11 CHAIRMAN KAHN: Go ahead.
- 12 MS. MILLER: I believe that you have two handouts.
- 13 One is the handout which is the financial report that I
- 14 present to the Finance Committee of the PX and its Board
- 15 every month when they meet. The information in there,
- 16 unless you have questions on it, I think is pretty
- 17 self-explanatory. It's basically a balance sheet.
- 18 I would call your attention to the Item Slide No. 5,
- 19 which is on Page 3, I believe, of your handouts, where we're
- 20 looking at the PX is still ahead of its budget in terms of
- 21 revenues. And predominantly that comes from the fact that
- 22 when we budget for revenues, we budget for a normal summer,
- and, as you know, this year has been anything but normal.
- 24 And so unless you have any specific questions of PX as
- 25 it relates to its funding, I think I'll move on to the

- 1 budget.
- 2 CHAIRMAN KAHN: Seeing none.
- 3 MS. MILLER: Okay. The second handout, that is,
- 4 again, the budget that I presented to the Finance Committee
- 5 of the California Power Exchange, and I think it's pending
- 6 approval in December. This also leads into, then, our
- 7 filing with the Federal Energy Regulatory Commission as to
- 8 our rate that we will charge for our services in the
- 9 upcoming year.
- 10 And Page -- Slide No. 3 is basically a summary of
- 11 that. Our core fee for doing work for the markets providing
- 12 the auction service is 30.64 per megawatt hour. That has
- 13 not changed since we started up the PX. We have maintained
- 14 that fee at the same level since we started in April of '98.
- 15 Our increase in operating expenses is a little bit
- 16 over last year's budget, and part of that is due to the
- 17 development areas that we are going into in trying to expand
- 18 the auction services for use of the costs that we have and
- 19 spread them over more residents.
- 20 Our head count is totally right now at about 133. The
- 21 budget -- we're slightly below that right now. Our capital
- 22 spending is the major item in our budget for next year.
- 23 It's 17 million, which is higher than it has been in
- 24 previous years. The 17 million is predominantly for making
- 25 changes in connection with what the ISO proposes to do in

- 1 this marketplace. So as they make changes in their system,
- 2 we must make similar changes to keep up with them.
- 3 CHAIRMAN KAHN: Can you elaborate a little more fully
- 4 on what \$17 million is going to?
- 5 MS. MILLER: Sure. If you would turn to the Slide
- 6 No. 13. I'm sorry. 12 and 13.
- 7 CHAIRMAN KAHN: 11.
- 8 MS. MILLER: 11, 12, and 13, you can see the breakdown
- 9 of how the 17 million is broken down. I'm referring to the
- 10 slide numbers that are in the pages.
- 11 For the core budget there is 8 million of the 17 for
- 12 ISO regulatory changes that we would have to make to keep
- 13 our systems in pace with their changes that they will be
- 14 making.
- 15 CHAIRMAN KAHN: I don't mean to be thick, but what
- 16 does that mean?
- 17 MS. MILLER: Well, it means that the ISO makes changes
- 18 to their systems. Because we take the information from them
- 19 to bill our customers, we must make likewise changes in our
- 20 systems to be able to --
- 21 CHAIRMAN KAHN: Are you talking about software?
- MS. MILLER: Software, yes, sir.
- 23 CHAIRMAN KAHN: So this is \$8 million in software?
- 24 MS. MILLER: Software and hardware changes that would
- 25 have to come as a result of changes being made, proposed by

- 1 the ISO in their system.
- 2 CHAIRMAN KAHN: What's the distribution between
- 3 software and hardware costs?
- 4 MS. MILLER: This is mostly software costs.
- 5 CHAIRMAN KAHN: Okay.
- 6 MS. MILLER: Do we have a question here?
- 7 CHAIRMAN KAHN: Do you have a question?
- 8 ASSEMBLYMAN WRIGHT: Yes, please.
- 9 The \$30 a megawatt hour for operations, how does that
- 10 compare with other forms of system management?
- 11 MS. MILLER: System management in what way?
- 12 ASSEMBLYMAN WRIGHT: I mean, there are a number of
- 13 places around the country that do a similar function that
- 14 you do. How does the \$30 that you're charging compare with,
- 15 say, Chicago or PJM or New York or whatever?
- MS. MILLER: I find that very difficult to compare,
- 17 because there is no one exactly like the PX in those other
- 18 areas you have combined ISO and PX function in the same
- 19 location. And we are running an auction market that is
- 20 unique in the country right now to that perspective.
- 21 ASSEMBLYMAN WRIGHT: I mean, it's difficult when you
- 22 say the \$30. It's kind of oblique, because I don't have
- 23 anything to compare it to. I mean, there is a song that
- 24 they play in my neighborhood that -- the name of the song is
- 25 "Compared to What?" And so if you say \$30, I don't know

- 1 what \$30 compares to, so it's difficult to say whether or
- 2 not that makes good sense or bad sense, because I don't know
- 3 what it's relative to.
- 4 I mean, I've heard discussions from other parts of the
- 5 country that \$30 is exorbitant. But, again, since I don't
- 6 have anything to compare to, I'm kind of taking a pig in a
- 7 poke.
- 8 MS. MILLER: Okay. Let me explain it this way. When
- 9 we filed this tariff with the Federal Energy Regulatory
- 10 Commission, because we are a public utility and have to file
- 11 our rates with them, the design structure of our prices of
- 12 our administrative fee was done to accommodate, basically,
- 13 the investment in utilities in California. This fee is only
- 14 paid by the buyers.
- 15 If you look at comparable exchanges, such as the
- 16 obligated power exchanges or others who may not be doing the
- 17 full gamut of services that we provide, they will more than
- 18 likely charge both sides of distribution, charging both
- 19 buyers and sellers. So we don't really have anything that's
- 20 unique, like we are, in order to compare. Our services
- 21 include the trading function. They also include the
- 22 scheduling and delivery function, which most other entities
- 23 that do exchange work do not do. It also includes credit
- 24 management and collection function. Ours right now is a
- 25 bundled price. So for 30.64 per megawatt hour, you get all

- 1 three of those services combined.
- 2 ASSEMBLYMAN WRIGHT: But at some point, Mr. Chairman
- 3 -- and it might be worthwhile to break out those costs and
- 4 attempt to ascertain what the relative value is of each cost
- 5 and whether or not it makes good sense. I mean, depending
- 6 on who you ask, it's not a good deal. It may well be that
- 7 it is good, but I think one of the things that we kind of do
- 8 see -- I mean, 30.64 for a megawatt hour. I mean, compared
- 9 to what? Is that good, or bad? Should it be 15? Should it
- 10 be 20? Should it be 40? I don't know that it's good or
- 11 bad.
- 12 CHAIRMAN KAHN: Well, Assemblyman, I think the time to
- 13 do that is now. And so I'm going to ask Mr. Heath to do
- 14 it --
- 15 ASSEMBLYMAN WRIGHT: Okay.
- 16 CHAIRMAN KAHN: -- and respond to the Assemblyman's
- 17 questions.
- 18 ASSEMBLYMAN WRIGHT: If what we are talking about is
- 19 the present rate, then I think the issue would be to try to
- 20 isolate the costs we're paying within the bundle and then
- 21 compare those services to people who perform similar
- 22 services in other parts of the country, so that you could
- 23 ascertain whether or not 30.64 makes good sense. I think we
- 24 accept at face value that it is.
- 25 I'm not saying that it's good or bad at this juncture,

- 1 but there are people in the country who say that it's
- 2 exorbitant. And when you ask them, they say the same thing
- 3 that the witness just said, that it's difficult to compare,
- 4 because you're not comparing apples to apples. So,
- 5 therefore, we accept at face value a number that doesn't
- 6 have anything upon which we're able to have an adequate
- 7 measure. I just think that's a difficult environment for us
- 8 in which to play.
- 9 CHAIRMAN KAHN: I think you're entirely correct, and
- 10 we will take steps to get that information.
- 11 Yes, absolutely.
- 12 SENATOR BOWEN: The question that I'd like to add to
- 13 that evaluation is what impact on the PX budget a move to
- 14 significantly more bilateral contracting outside the PX,
- 15 presumably to reduce volume going through the PX? And, of
- 16 course, the concern is that because fixed costs are fixed,
- 17 that you could actually end up at more than 30.64,
- 18 significantly more if you move a lot of energy out of the PX
- 19 into bilateral contracts.
- 20 I think that's something we ought to be thinking
- 21 about.
- 22 ASSEMBLYMAN WRIGHT: I think so too.
- 23 CHAIRMAN KAHN: I agree with that. And that was an
- 24 overall comment I was going to ask you to please pass on to
- 25 the rest of your management. Needless to say, we are in a

- 1 fluid situation here, and the role that the PX is going to
- 2 play in the future is not clear. And to the extent we don't
- 3 have to spend money that we are going to deem later is not
- 4 necessary, I think that would be prudent.
- 5 MS. MILLER: I understand.
- 6 CHAIRMAN KAHN: Okay. Any other questions?
- 7 Thank you very much for your report and your patience,
- 8 again.
- 9 And then we'll turn to the ISO. Is that right;
- 10 Mr. Heath?
- 11 MR. HEATH: That's correct, Mr. Chairman.
- 12 CHAIRMAN KAHN: Good morning, Mr. Robinson.
- MR. ROBINSON: Good morning.
- 14 CHAIRMAN KAHN: Would you introduce yourself and your
- 15 colleagues, please.
- 16 MR. ROBINSON: Certainly. My name is Charles
- 17 Robinson. I'm the Vice President and General Counsel of the
- 18 ISO. And this is Randy Abernathy, who is our Vice President
- 19 of Human Resources.
- This is Bill Regan, who is our CFO. And Phil Leiber,
- 21 who is our Treasurer.
- 22 SENATOR BOWEN: Could we have the last name. I've
- 23 lost the detail.
- MR. REGAN: Regan, R-e-g-a-n. And Leiber,
- 25 L-e-i-b-e-r.

- 1 SENATOR BOWEN: Thank you.
- 2 CHAIRMAN KAHN: How would you like to do this,
- 3 Mr. Robinson?
- 4 MR. ROBINSON: If you'd like to start with the budget
- 5 report.
- 6 Mr. Regan.
- 7 MR. REGAN: Thank you, Mr. Kahn.
- 8 Chairman, members, yes, we have passed out a summary
- 9 sheet of the report of financials to date. We'd like to
- 10 spend a few moments going over financial results to date,
- 11 then we'll address the fiscal year 2001 budget, and then the
- 12 impact of that fiscal 2001 budget on the rate structure for
- 13 the ISO which, in fact, beginning on January 1, 2001, will
- 14 be unbundled into separate components, service components
- 15 provided by the ISO. If you would flip just to the first
- 16 page.
- 17 SENATOR BOWEN: May I ask a preliminary question?
- MR. REGAN: Yes, ma'am.
- 19 SENATOR BOWEN: The budget that you're presenting has
- 20 been approved by the ISO Board?
- 21 MR. REGAN: Yes, ma'am, it has.
- The first page, Page 1, summary of the budget
- 23 highlights, results to date for 2000, we are looking at
- 24 results through the end of October, ten months. Operating
- 25 revenues for the year, for the first ten months,

- 1 \$158 million, compared to the budget of \$152 million. The
- 2 operating revenues are, in fact -- the grid management
- 3 charge is collected at the rate of 83 cents per megawatt
- 4 hour delivered power.
- 5 Operating expenses are budgeted for the first ten
- 6 months at \$111,900,000. Actual expenditures to date:
- 7 \$108,790,000, 3 million under budget.
- 8 Capital expenditures budgeted at -- projected for
- 9 the first ten months at \$16 million. We've actually spent
- 10 some \$28 million. The total budget for the full year is
- just about \$40 million, and we are projected to be in line
- 12 with that. I should note that the budget number that
- 13 shows capital expenditures of \$49 million includes some
- \$7,250,000 for the purchase of land and \$2 million for
- 15 development of the land, development expenses associated
- 16 with that land.
- 17 CHAIRMAN KAHN: For what purpose?
- 18 MR. REGAN: This is for the purpose of constructing an
- 19 office building for the ISO.
- 20 MR. WILLISON: And could I ask you just to remind us,
- 21 what are the big pieces? You know, take away the land, some
- 22 \$40 million capital expenditure.
- MR. REGAN: It is primarily software development, sir.
- 24 And Phil is the budget officer, and I think Phil could speak
- 25 more closely to the components of that.

- 1 MR. LEIBER: Yes. Bill's comment was correct. It's
- 2 almost entirely computer software. There are other items,
- 3 such as IT equipment. That is relatively minor. There are
- 4 some enhancements to our current facility, but 90
- 5 percent-plus of our budget for the past three years in
- 6 capital expenditures has been essentially customized
- 7 computer software.
- 8 MR. WILLISON: To do what?
- 9 MR. LEIBER: Run our markets, provide for the
- 10 reliability, systems necessary to operate the grid.
- 11 CHAIRMAN KAHN: Do you have the breakdown between grid
- 12 operation and market operation?
- 13 MR. LEIBER: We do have that. I've got a pie chart
- 14 for our proposed 2001 capital expenditures. It's not in
- 15 here. In the past, I would say reliability spending has
- 16 probably been about one-third of the total. Spending on
- 17 market changes and enhancement facilities have been about
- 18 two-thirds.
- 19 MR. REGAN: The final item on the budget to date,
- 20 revenue requirement. Our revenue requirement is the actual
- 21 money required to meet all of our obligations. To date, our
- 22 revenue requirement has been \$145,395,000, which is a budget
- of 150 million, suggesting that we are actually, all in,
- 24 \$5 million under budget for the year.
- 25 We are projecting for the full year we will come in

- 1 total revenue requirement with our total projecting on
- 2 budget, within a hundred to two hundred thousand of budget.
- 3 I would like now to go to the 2001 budget time line,
- 4 just to give you some insight as to what we have gone
- 5 through in developing the 2001 budget. It has been an
- 6 ongoing effort at the ISO, though it was formalized this
- 7 past June as we kicked it off. We have gone through Budget
- 8 Review of the budget. It was done in executive session on
- 9 September 21st, and with their approval, the budget --
- 10 proposed budget for 2001 proposed by ISO management, put on
- 11 the website at the end of September. We had an open budget
- 12 workshop on October 19th. We presented it once again to the
- 13 Finance Committee of the Budget on October 26th, and then
- 14 one more Finance Committee public session on November 13th.
- 15 Following that, the Board did review and approve the
- 16 budget as recommended by management at its meeting on
- 17 November 30th, and our next obligation is to file the budget
- 18 with the FERC on December 15th.
- 19 If the Committee is willing, I would ask Mr. Leiber to
- 20 now take you through the budget as proposed for fiscal year
- 21 2001. And it has been approved by the ISO Board.
- 22 CHAIRMAN KAHN: Okay.
- MR. LEIBER: If you will turn to Page 3. This is a
- 24 high-level summary of the budget. The operating budget is
- 25 showing a substantial increase of 29 percent from 2000-2001.

- 1 Approximately 6 percent of this increase is related to
- 2 continuing to provide service at the same level we've been
- 3 providing in the year 2000.
- 4 We've had a number of expenditures in 2000 that were
- 5 not in the original budget. We've been able to offset some
- 6 of those costs with savings elsewhere but to continue at the
- 7 same level we're providing today.
- 8 SENATOR BOWEN: Can you tell us what the increases are
- 9 and what the offsets are, please.
- 10 MR. LEIBER: Sure. Some of the increases are due to
- 11 changes to our markets. For example, we've moved to a
- 12 10-minute settlement system, which is a major cost-saving
- 13 measure, we hope. Some of the other items are accelerated
- 14 payment calendar, to provide payments to our suppliers on a
- 15 more timely basis, to make California more competitive with
- other suppliers or with other regions in the western U.S.
- 17 which do provide quicker payments.
- 18 Some of the offsets have included -- we had a fairly
- 19 substantial increase in our staffing in 2000, and a number
- 20 of those positions were slotted to be filled earlier in the
- 21 year than they actually were. So we had some savings that
- 22 were able to absorb some of the unforeseen expenses we
- 23 incurred this year.
- 24 MR. WILLISON: So the almost 24 million, then, in
- 25 operating costs for some of these new services are not just

- 1 one-time software expenses. They're actually ongoing
- 2 operating costs?
- 3 MR. LEIBER: That's correct. A number of the changes
- 4 that I mentioned, the 10-minute settlements, they require an
- 5 up-front investment, and they also require an ongoing
- 6 investment. For example, to lease the computer equipment on
- 7 which the software runs, additional people to run and manage
- 8 some of these programs.
- 9 In addition, the increase in the operating budget also
- 10 provides for funding for next year for new programs that we
- 11 are not currently providing. Approximately 40 percent of
- 12 the total increase, or \$15 million, is for required changes
- 13 we anticipate next year. For example, we intend to replace
- 14 our energy management system. We have a system that's old
- 15 and outdated. It doesn't provide the programs necessary to
- 16 operate the grid on a reliable basis. That's going to
- 17 require additional support costs for next year.
- 18 So, again, approximately \$15 million of this increase
- 19 is for new requirements for next year.
- 20 SENATOR BOWEN: Can you tell me exactly what the
- 21 energy management system does.
- 22 MR. LEIBER: This is the system that actually matches
- 23 power supply and demand minute by minute. So it's looking
- 24 at the load out there across the state, and it's pooling the
- 25 generators to ensure that the two amounts are properly

- 1 managed.
- 2 SENATOR BOWEN: And that's not working adequately
- 3 right now?
- 4 MR. LEIBER: It's working, but not in the manner that
- 5 the operators, the people actually out on the floor, would
- 6 like to have it work. They're having to put in a lot more
- 7 time than in the past. When it's not a crisis situation as
- 8 we're seeing today, they can manage, but when you add the
- 9 deficiencies with that system with the short supply that
- 10 we're seeing today, it really substantially increases the
- 11 risk that something could go wrong, and it's not deemed to
- 12 be a viable situation to continue.
- 13 Moving on to the second line item, the financing
- 14 budget. We have a \$15 million increase here that's
- 15 explained really in just two ways. During 2000, we borrowed
- 16 additional money to make some of the software changes that
- 17 we have already made this year. That's about half of this.
- 18 The other half is for borrowing we need to make in 2001 to
- 19 continue our capital expenditure program.
- 20 Overall, our net revenue requirement --
- 21 SENATOR BOWEN: That's interest expense? What portion
- 22 is interest?
- MR. LEIBER: It's interest and principal repayment.
- 24 Our interest costs are quite low. We are able to borrow at
- 25 a very favorable rate. As a not-for-profit entity, we can

- 1 use tax-exempt borrowing, so our cost of borrowing is in the
- 2 four and a half percent range.
- 3 So the number that you see here includes interest
- 4 costs of approximately 13 million, and the remainder is for
- 5 repayment of those borrowings.
- 6 SENATOR BOWEN: Could you lay out in a little more
- 7 detail what the capital expenditures are that are being
- 8 repaid in 2001.
- 9 MR. LEIBER: Sure.
- 10 SENATOR BOWEN: There is a second capital expenditure
- 11 budget line item down below it, and I need to know the
- 12 difference between the financing budget and the capital
- 13 expenditure budget.
- MR. LEIBER: Sure. The capital budget is the money
- 15 that we spend to change our system. We don't pay the full
- 16 cost of those changes in the year they go into effect,
- 17 because these system changes will provide benefits over many
- 18 years. So what we do is we borrow the money to pay for the
- 19 capital budget this year, pay it off over time.
- 20 So, in the financing budget of \$63 million, we have
- 21 two pieces of expenditures. The first was we initially
- 22 borrowed \$300 million to get the ISO up and running, and
- 23 that debt is being paid off over ten years. And, in
- 24 addition, we have next year's capital spending that has to
- 25 be funded from bonds. And that money will be paid off over

- 1 five years.
- 2 SENATOR BOWEN: And how much is anticipated to be
- 3 borrowed next year?
- 4 MR. LEIBER: To meet next year's capital spending
- 5 requirements, we will borrow approximately \$35 million.
- 6 SENATOR BOWEN: And that's the amount that's in the
- 7 financing budget line item, and then the 37,774 below that
- 8 is in addition to that?
- 9 MR. LEIBER: No. They're really one and the same. We
- 10 borrow the money in the capital expenditure budget, and we
- 11 pay that off over time. And that appears in the financing
- 12 budget.
- 13 The amount that we actually collect from our users in
- 14 a given year is the third line down, net revenue
- 15 requirement, which includes two items: the operating budget
- 16 and the financing budget. The financing budget, as I
- 17 mentioned, goes to pay for our capital expenditure program
- 18 in any given year.
- 19 The net revenue requirement does increase by a total
- 20 of \$46 million. It's essentially adding together the
- 21 increase in the operating budget and the financing budget.
- 22 It is offset to some extent because of a revenue credit.
- 23 We, in the past three years, have actually collected a bit
- 24 more than we need to actually fund our ongoing costs, and
- 25 that has resulted in an operating reserve and a cushion for

- 1 rainy days. That reserve is full, and we therefore will be
- 2 able to refund the excess as reduction in our revenue
- 3 requirement for next year.
- 4 CHAIRMAN KAHN: When you say "users," do you mean the
- 5 IOUs, or what do you mean?
- 6 MR. LEIBER: The users would be all the people who pay
- 7 our grid-management charge. Ultimately, most of that is the
- 8 IOUs. It would also include other suppliers and municipal
- 9 entities.
- 10 SENATOR BOWEN: But ultimately ratepayers?
- 11 MR. LEIBER: Ultimately ratepayers, yes.
- 12 Just as a point of reference, this number looks quite
- 13 large. It's not a small amount, but to put it in
- 14 perspective, it represents approximately one half of a
- 15 percent on an end user's bill. So it is a large number, but
- in the scheme of things, it's not quite as large as it might
- 17 appear.
- 18 Again, just to summarize. The overall cost increase
- 19 is really related to additional responsibilities that the
- 20 ISO has undertaken. Our costs are not out of control.
- 21 SENATOR BOWEN: Can we clarify what you said.
- MR. LEIBER: Sure.
- 23 SENATOR BOWEN: What amount is equivalent to half of a
- 24 percent? The increase, the total operating budget?
- 25 MR. LEIBER: That's the total of the ISO cost. So if

- 1 we take that \$225 million a year and we parcel that out to
- 2 all the energy across the state, it represents about a half
- 3 percent on an end user's bill.
- 4 SENATOR BOWEN: Thank you.
- 5 MR. LEIBER: Just to summarize this. Our cost
- 6 increase is related to additional responsibilities. We're
- 7 not charging more for providing the same thing. One of the
- 8 charts I found useful to explain this is if we chart our
- 9 growth in revenue requirement against the number of things
- 10 that we have been asked to do that weren't originally
- 11 contemplated when we started in 1998, the lines track quite
- 12 closely.
- 13 One concern that Assemblyman Wright mentioned I think
- 14 it's very worthwhile for me to address is our costs in
- 15 comparison to other providers across the country. It is
- 16 something we very keenly look at. There are some notable
- 17 differences. A number of those we can explain away. But at
- 18 the end of the day, our costs are frankly somewhat higher
- 19 than theirs.
- 20 A number of the things have to do with differences in
- 21 our circumstances under which we started up. We were formed
- 22 to operate very, very quickly. We paid a premium to do
- 23 that. We also have somewhat of a more complex market
- 24 structure than perhaps some of the other -- some of our
- 25 peers out there.

- 1 We also have made additional investments in terms of
- 2 reliability. We have a backup center. We have a very
- 3 robust communications system. So there are a number of
- 4 differences that do need to be taken into account, but at
- 5 the end of the day, our costs are a bit higher than our
- 6 peers. But it is something we continue to look very closely
- 7 at. We meet periodically with the other ISOs to compare our
- 8 budget to theirs and find better ways of doing things. So
- 9 it is a concept in a program that we are very committed to.
- 10 If you turn to Page 4, you'll see that our cost
- 11 increase from 2000 to 2001 is set forth here, and I think
- 12 it's easiest just to view this as three categories. A third
- 13 of this pie chart shows that our cost increase is due to
- 14 debt service. We've borrowed money to fund our capital, and
- 15 we have to repay that over time. That gets put into our
- 16 rates. So that's about a third of our increase.
- 17 Another third is related to our staffing. We have our
- 18 standard cost-of-living increase for people, and we also
- 19 have the cost of additional staff we're bringing onboard.
- The remaining third is for various costs. Our legal
- 21 fees have been running substantially higher than what we had
- 22 budgeted this year. We expect that trend to continue next
- 23 year.
- 24 Building lease facility cost. Whenever we make
- 25 changes to our computer systems, we typically lease the

- 1 equipment. We are adding a substantial number of new
- 2 computers. That gets reflected here.
- 3 CHAIRMAN KAHN: Why are the legal expenses rising?
- 4 MR. LEIBER: We've just had a lot more to deal with.
- 5 I think Charlie can best answer that question.
- 6 MR. ROBINSON: I think, as you're well aware, we are
- 7 currently the subject of investigations by five different
- 8 agencies, and we're participating, depending upon how you
- 9 count them, in anywhere from seven to ten separate
- 10 investigations or audits. That's a substantial part of the
- 11 increase.
- 12 In addition to that, there is a great deal more
- 13 regulatory activity, both at the federal level and the state
- 14 level. We are receiving a number of ongoing requests for
- 15 information and that sort of thing.
- 16 CHAIRMAN KAHN: You hire outside counsel to help you
- 17 in the investigations?
- 18 MR. ROBINSON: Yes.
- 19 CHAIRMAN KAHN: Thank you.
- 20 MR. LEIBER: If there are no further questions on
- 21 Page 4, I will flip over to Page 5. This just provides an
- 22 additional detail, and I won't spend a tremendous amount of
- 23 time unless there is a request to do so. But it does
- 24 indicate that, on an ongoing basis, our costs have increased
- 25 from 133 million up to 171 million for next year. That

- 1 shows the breakdown. The primary increase is in terms of
- 2 salaries and benefits. This is primarily adding additional
- 3 people. We have a budgeted head count this year of 452
- 4 staff. Next year we foresee the need for 544 staff.
- 5 CHAIRMAN KAHN: The Assemblyman, I believe, has a
- 6 question.
- 7 ASSEMBLYMAN WRIGHT: Understand I don't know the
- 8 validity of this, and you'd probably be the best person to
- 9 ask. Is there an issue relative to your current credit
- 10 position in being able to pay the debts that you hold, for
- 11 instance, concerns that you're approaching a credit limit or
- 12 there may not be enough cash or you may need to increase
- 13 your credit limit to ensure that you're able to meet
- 14 obligations and cover debts?
- 15 MR. REGAN: Our current process, Assemblyman Wright,
- 16 is that we are a conduit. We collect from the IOUs, from
- 17 the load, and pass the money on directly to the generators.
- 18 It is not the ISO's credit that would be in question. It
- 19 would be the credit of the ultimate customer.
- 20 So to the extent that an individual generator is
- 21 concerned about the amount of money that is owed, it is the
- 22 money that is owed to them by load through the ISO, but it
- 23 is not the ISO itself that is the obligor. But we are a
- 24 conduit.
- The real challenges come about from two sources. One

- 1 has been the tremendous increase in price over the past
- 2 several months that has impacted the amount that is owed.
- 3 Second, is because of the software involved. Because of the
- 4 challenge in collecting information, it takes upwards of 70
- 5 days for us to get the appropriate information to bill the
- 6 IOUs or to bill the load and collect the money. So at any
- 7 one point in time, the amount of money that is owed to the
- 8 generators is some 70 days of electricity.
- 9 As electricity prices have gone up, the amount that is
- 10 owed has gone up considerably. So the question is not
- 11 whether the ISO has the credit standard. The credit
- 12 standard of the ISO is, in fact, the creditworthiness of the
- 13 load behind it.
- 14 ASSEMBLYMAN WRIGHT: What is that rate right now?
- MR. REGAN: Right now it's a function of all the
- 16 different -- primarily the IOUs. Somewhere in the
- 17 neighborhood of 85 to 95 percent of the funds we collect
- 18 come through the PX, which is almost entirely through the
- 19 IOUs, so our IOUs. So our credit standards are essentially
- 20 a summation of the credit standards of the individual IOUs.
- 21 ASSEMBLYMAN WRIGHT: I understand in their last
- 22 solicitation, that one of the IOUs couldn't get all the
- 23 money that they were trying to raise. Do you keep up with
- 24 their --
- MR. REGAN: I'm not aware of that situation at all.

- 1 Each month we send a bill out, and it comes in --
- 2 ASSEMBLYMAN WRIGHT: Different drill. I'm saying that
- 3 one of the IOUs in their last solicitation was not able to
- 4 raise all of the dollars that they sought.
- 5 MR. WILLISON: You mean like raising money from
- 6 capital markets?
- 7 ASSEMBLYMAN WRIGHT: Right. They went to the capital
- 8 market and didn't get all of the money that they sought, and
- 9 some of them are now carrying substantial debt. And I guess
- 10 it would be middle of January that they'll do an additional
- 11 filing which may push their credit ratings down further.
- 12 What impact would that have on you if their credit
- 13 ratings drop?
- 14 MR. REGAN: If their credit ratings drop, then our
- 15 ability to utilize their credit standards to generate -- to
- 16 solicit power over a 70-day period from load, from
- 17 generation, could, in fact, be compromised.
- 18 CHAIRMAN KAHN: What contingency do you keep if they
- 19 become insolvent?
- 20 MR. REGAN: We do not have any contingency except
- 21 their ability to pay.
- 22 CHAIRMAN KAHN: Do you consider that a possibility?
- MR. REGAN: That is a very real possibility. That's
- 24 correct.
- 25 ASSEMBLYMAN WRIGHT: Wait a minute. You consider it a

- 1 possibility that they could be insolvent, and you don't have
- 2 a plan as to what you do if they go insolvent? Your
- 3 creditworthiness is based on the strength of the IOUs who
- 4 are your customers?
- 5 MR. REGAN: That is correct.
- 6 ASSEMBLYMAN WRIGHT: I'm suggesting to you that they
- 7 may be in trouble on their creditworthiness, one or several
- 8 of them. And so you're saying that you don't have a
- 9 contingency in the event that something occurs either to
- 10 their creditworthiness or their solvency?
- 11 MR. REGAN: We do, in fact, have credit standards, and
- 12 the credit standards are such that our scheduling
- 13 coordinators who purchase from us, or purchase through us --
- 14 excuse me, are required, if they have an investment credit
- 15 rating below A-1 -- A-2 P-2, which is a short-term
- 16 commercial grade, if they are below that, they have to, in
- 17 fact, keep posted with us approximately 90 days' worth of
- 18 their transactions. And if they do have an investment grade
- 19 of A-2 P-2, that is not necessary.
- 20 As of right now each of the IOUs has that A-2 P-2
- 21 rating. So should their credit ratings drop either below
- 22 A-2 P-2, which is a short-term rating, or below A, the
- 23 long-term rating, then they would be required to post bonds
- 24 or post a deposit with us to cover our requirements.
- 25 ASSEMBLYMAN WRIGHT: So your contingency, then, is

- 1 that in the event they drop below that figure, then you
- 2 would just require them to, in effect, pay in front?
- 3 MR. REGAN: That's correct.
- 4 SENATOR BOWEN: I don't know that we have a
- 5 discussion. That begins a discussion.
- 6 ASSEMBLYMAN WRIGHT: That indicated number projects
- 7 forward awfully large.
- 8 SENATOR BOWEN: I mean, if you've got an IOU whose
- 9 credit rating is dropping, what's the likelihood that
- 10 they're going to be able to pay a significant amount of
- 11 deposit up front? I'd suggest it's somewhere close to zero.
- 12 MR. LEIBER: In fact, they don't have to actually put
- 13 up a cash deposit, but there are other mechanisms that they
- 14 can use to establish their creditworthiness. The most
- 15 typical method --
- 16 SENATOR BOWEN: I think we're trying to ask what
- 17 happens if we're in a situation where the IOUs are no longer
- 18 creditworthy? At least, that's the question I have. That's
- 19 a possibility.
- 20 MR. LEIBER: If there is an immediate downgrade, what
- 21 they would have to do is to go out and get backing from a
- 22 financial institution that would be willing to provide that.
- 23 If things really got bad --
- 24 ASSEMBLYMAN WRIGHT: He couldn't do that last month.
- I mean, I don't know if you're keeping score, but he

- 1 already -- there are a couple of them that already can't
- 2 raise the money with their existing credit ratings. There
- 3 is a potential that the existing credit rating will be less
- 4 than it was when he was trying to get money before and
- 5 couldn't get it.
- 6 So I'm suggesting that there is a good possibility
- 7 that he will, in fact, January 18, 19, see himself go into
- 8 the BB category. And it's kind of like it's interesting,
- 9 because you would ask him to post a bond, which would mean
- 10 he would need more cash, and the fact that he was BB means
- 11 that he wouldn't be able to get cash. So you would put him
- 12 in the untenable position of requiring an up-front cash
- 13 requirement, and he couldn't get the cash when he had the
- 14 better credit rating.
- 15 I'm not sure what the solution is. What I'm saying is
- 16 that I'm a little uncomfortable that that eventuality is
- 17 beginning to loom on the horizon. Up to and including, by
- 18 the way, if I were the management of some of the IOUs, I
- 19 would begin looking at an insolvency structure. Because at
- 20 some point, in the event there is not some resolution of the
- 21 debt that you're carrying, they might consider saying,
- 22 whether or not we let a lot of this go in, let Judge Wapner
- 23 become the operator.
- MR. REGAN: Your point, Assemblyman Wright, is not
- 25 lost on us. It is one that we have been very much aware of

- 1 and have been, I guess, looking for solutions. I think
- 2 there are several additional points that would have to be
- 3 made.
- 4 I suggested earlier that there were two aspects of it.
- 5 One was the fact we have 70 days in which we collect, takes
- 6 to convert a delivery of electron into cash. Second is the
- 7 increase in price. Third is the fact that over time, over
- 8 the past several months, the amount at which electricity
- 9 that has been purchased through -- not by, but through the
- 10 ISO has increased considerably, from the 5 percent the ISO
- 11 was originally designed to be to some 25 to 30 percent of
- 12 the daily load.
- 13 But I think it is also very key to point out that it
- 14 is purchased through the ISO. It is not the ISO itself that
- 15 goes out and purchases that power, but we purchase it for
- 16 the account of load. They are the ultimate obligor. And
- 17 that is recognized by the generators when they, in fact, do
- 18 supply it, that the ISO does not have a credit standing,
- 19 does not have a creditworthiness in terms of its ability to
- 20 pay for electricity. But our ability to pay is solely tied
- 21 to the tariff obligations of load to meet their -- pay their
- 22 bills when provided to them.
- 23 The ISO does not have any standard, any assets or
- 24 financial strength by which it can, in fact, make these
- 25 payments. Its only ability -- resort is back to load

- 1 itself, and that is as supported by the tariff.
- 2 ASSEMBLYMAN WRIGHT: So in the event, then -- I mean,
- 3 it goes back to one of the questions I had.
- 4 Sorry. Do you have another question?
- 5 CHAIRMAN KAHN: I thought you were doing pretty well.
- 6 ASSEMBLYMAN WRIGHT: I went to one of those schools
- 7 where if you didn't get permission, the teacher had a ruler.
- 8 CHAIRMAN KAHN: I have no ruler, Assemblyman.
- 9 ASSEMBLYMAN WRIGHT: One of the things that we were
- 10 describing earlier was that we in California are providing
- 11 more service. So if I'm a generator or if I'm a ratepayer
- 12 and I'm paying, what is it -- \$30? -- and I'm paying
- 13 slightly more, one of the assumptions that I would make is
- 14 that you would be in some way participating. If the deal
- 15 went sideways, and let's say that, God forbid, one of the
- 16 IOUs defaulted on a payment, one of the things that is
- 17 suggested in all the creditworthiness and the other things
- 18 we do is that you, the ISO, would try to say, you know,
- 19 since you were going to write the check and you didn't get
- 20 it, then if I was the generator, I would say, "Well, I've
- 21 been getting the check from you. You have been the one who
- 22 has been pursuing this. Are you now telling me, 'I didn't
- get the money from them, so you go pursue them directly'?"
- 24 Example: Let's say you're -- and I guess it could
- 25 become really complicated, because people don't, through

- 1 you, make direct purchase contracts for the power. So you
- 2 could have seven generators who are owed a percentage of
- 3 money from one of the IOUs. Each of those IOUs would be
- 4 looking to you for their money. You come up short with a
- 5 portion of it. You don't have any credit, and you don't
- 6 maintain or assume any obligation. So you would then, in
- 7 effect, become a creditor of the IOU, right? Because you
- 8 would bill them. If I go bankrupt, then you would too
- 9 become a creditor, and you'd have to stand in line along
- 10 with all of the other creditors that they had.
- 11 I'm not a bankruptcy lawyer. There is probably one
- 12 here who is better than me. But my concern is that we're
- 13 not thinking far enough down the road for an eventuality
- 14 that could occur. I mean, I don't know that somebody would
- 15 have said that gas was going to be, I think, \$50 or
- 16 something, as it got to the other day. But if we are not
- 17 thinking far enough down the road, that could become an
- 18 eventuality.
- 19 And it would then complicate it even more if one of
- 20 the IOUs that does, in fact, default, if you're not able to
- 21 supply the electricity, then that means that you have to
- 22 shut down the electric service to the region or the
- 23 franchise area that that IOU had. Let's say that it was
- 24 PG&E. That means that you'd make San Francisco go dark
- 25 because their IOU was insolvent and unable to purchase the

- 1 power that they had on-line.
- 2 So what becomes a contingency? Do you as the ISO say,
- 3 "It is important not only to keep the lights on for the
- 4 grid, but it is also important that Santa Clara County and
- 5 San Francisco County and Marin and San wherever else that
- 6 that IOU serves." But you're saying, "Well, you know what?
- 7 PG&E was your IOU. They defaulted, so you're S.O.L."
- I mean, I don't know that that would be an option that
- 9 you'd get to do. So I'm suggesting that it might be that we
- 10 begin thinking like a crisis plan as to what happens if that
- 11 happens. I don't know that it does. But I'm not as
- 12 confident as perhaps some that that's not something that
- 13 looms on the horizon.
- 14 CHAIRMAN KAHN: S.O.L. is spelled I-O-U without fuel.
- 15 ASSEMBLYMAN WRIGHT: Right.
- 16 MR. REGAN: Assemblyman, your point is well made. We
- 17 have, in fact, looked at other options. We have explored
- 18 the fifth possibility and will continue to do so. We have
- 19 explored the possibility of obtaining bonding. We have
- 20 found that to be -- we've had headlight quotes. The
- 21 challenge, I think, is we are seeing our receivables or our
- 22 throughput increasing by a factor of six to eight when, in
- 23 fact, the IOUs are buying through the ISO, as opposed to
- 24 buying directly.
- 25 CHAIRMAN KAHN: I think I have an observation about

- 1 this. I think Assemblyman Wright asks a lot of good
- 2 questions, and I think there are other good questions to be
- 3 asked. But the fundamental issue is if you are thinking
- 4 about these things, are you communicating it to this Board
- 5 and on a realtime basis? Because Assemblyman Wright's
- 6 analysis of this, taken to logical extension, has dire
- 7 implications. And I think that you are obligated to advise
- 8 us of the status, again, on a realtime basis of what's
- 9 happening, so that not only the EOB regular members but the
- 10 legislative members can be apprised of the state of the
- 11 situation.
- 12 Can I get an agreement that you'll do that?
- 13 MR. ROBINSON: Absolutely. We have been looking into
- 14 it. We continue to do so. We recognize the need to
- 15 accelerate our efforts and, frankly, we welcome the
- 16 participation of the EOB or other state policy makers in
- 17 finding a solution.
- 18 CHAIRMAN KAHN: Well, if you folks on the firing line
- 19 are feeling the credit crunch and are developing information
- 20 about the economical liability of the system, I think you
- 21 are obligated to tell us as soon as you can so that we can
- 22 take whatever steps are necessary. And now I'm talking
- 23 about "we," the State of California.
- 24 But given the scheme that's been established, you have
- 25 a unique window into the financial viability of this system.

- 1 And since you have that unique window, the only way that we
- 2 will be able to look through it is if you tell us. So I
- 3 think this is a very important area of input.
- 4 MR. ROBINSON: That's agreed to.
- 5 CHAIRMAN KAHN: Why don't you go on ahead, unless
- 6 anybody wants to -- Senator?
- 7 SENATOR BOWEN: There's one more thing. The Los
- 8 Angeles Times ran an article this morning talking about the
- 9 power industry's refusal to sell -- extend credit to the ISO
- 10 in the last two days. And so this is not a -- this is not
- 11 an inquiry that's academic.
- 12 MR. REGAN: That's correct.
- 13 SENATOR BOWEN: And I think the comment about
- 14 securitizing receivables and financing it, you know, I think
- 15 that one Californian who is in that business has been
- 16 precluded by SEC to offer bonds of that quality any longer.
- 17 And I would suggest to you that probably the only entity
- 18 that has the kind of credit financing that would be needed
- 19 to get you out of this and to get ratepayers of these
- 20 industrial utilities out of it is the State of California.
- 21 It's ultimately our credit that's going to be on the line to
- 22 keep the lights on.
- 23 And, you know, it's the reason that when I get reports
- 24 that some group in San Josè decided not to turn off their
- 25 Christmas lights last night, you know, I understand that

- 1 people don't want to have to deal with this. It's not the
- 2 time of year when we want to have to deal with this. But we
- 3 could have a real meltdown. And we need to have the ISO,
- 4 you know, talking to us about what exactly a plan will be,
- 5 because we can't just put together financing to make this
- 6 happen overnight.
- 7 So I just think we need to have a contingency plan.
- 8 Well, what happens if there are more power exits and
- 9 there are more refusals to sell to the ISO, and we start --
- 10 the system starts coming apart if that happens, don't you
- 11 think?
- 12 I mean, what does your system look like if those kinds
- 13 of things become, you know, if half the generators refuse to
- 14 offer credit for a certain ISO, how many people at the ISO
- 15 does it take, then, to facilitate the direct purchase?
- 16 MR. REGAN: If the challenge that you are putting
- 17 forward, Senator Bowen, is in working with the generators to
- 18 help them understand where the credit is coming from and
- 19 that the ultimate credit -- we are a throughput. The
- 20 ultimate credit is, in fact, load, the IOUs, and the people
- 21 of California.
- 22 CHAIRMAN KAHN: Well, that's --
- 23 SENATOR BOWEN: But, right, it's the people of
- 24 California. It will only be that way if we take some action
- 25 in the Executive Branch or the Legislature to make that

- 1 happen. Right now the State of California is not on the
- 2 hook for any of this.
- 3 CHAIRMAN KAHN: That's right. And the challenge is to
- 4 provide realtime information to the Legislature and to the
- 5 Governor so that we can make policy decisions. And not only
- 6 do you have to tell us what's going on in realtime, but you
- 7 also have to tell us, as the Senator points out, what you
- 8 are capable of doing with respect to it.
- 9 We have a couple of other agenda items, and we don't
- 10 have that much more time to pursue them.
- 11 MR. ROBINSON: If I could just make one comment. I
- 12 didn't want you to be left with the impression that we have
- 13 not been advising the State of some of these issues. For
- 14 example, the particular issue that Senator Bowen referenced,
- 15 we have actually been in communication with representatives
- 16 of the State about.
- 17 CHAIRMAN KAHN: We weren't saying you weren't doing
- 18 it. We were saying we'd like you to do more.
- 19 MR. ROBINSON: I understand.
- 20 MR. REGAN: This particular instance is a one-event
- 21 instance, and it's been two days brewing. And we believe
- 22 that it is primarily being driven by the generator, by the
- 23 market, and that entity's exposure, as opposed to the
- 24 creditworthiness on the other side.
- 25 CHAIRMAN KAHN: That's what somebody told me in May

- 1 when the prices were that high, it was just a one-time
- 2 thing.
- 3 Assemblyman?
- 4 ASSEMBLYMAN WRIGHT: I think, you know, again, as I
- 5 look at the process that we have here, one of the things
- 6 that has been discussed on the legislative side as we're
- 7 preparing to do budget, we're setting aside some money. As
- 8 I'm listening to what you say, then the concept of having
- 9 some contingency money makes real good sense. And I think
- 10 that it would be, you know, very helpful for us if you
- 11 analyzed, for example, the one IOU that went under a
- 12 billion 2 in November. That's a lot of cash.
- MR. REGAN: Yes, sir.
- 14 ASSEMBLYMAN WRIGHT: So, if the numbers at which we
- 15 are describing the fees are that severe, I think that there
- 16 are a number of things that I think you might need to be
- 17 prepared to do. One of which might be to look at capital on
- 18 kind of a bridge where, you know, there might be a loan.
- 19 The reality is as well that there is still ratepayer
- 20 money that would be collected and some other things if there
- 21 was a default. It's not as though all the money goes away.
- 22 But I'm saying that at the end of the day, I will bet you a
- 23 dollar that it would not be acceptable to say to the people
- 24 in the Edison region or the SDG&E region or the PG&E region
- 25 that your IOU is insolvent, therefore, you have no lights.

- 1 So, since that's not an option, then I would suggest
- 2 that we come up with options of both financing and operating
- 3 the system on a contingency if that occurs. I mean, it
- 4 might well be that since -- I'm not a lawyer, but if I was
- 5 the person that was buying power from you, and you told me
- 6 that the other guy didn't pay you, I'd go, "Then you are on
- 7 the hook for money from somebody, because you were the one
- 8 operating in the middle, and it was your responsibility to
- 9 see that they covered it."
- 10 I would suggest that your lag time allows a whole lot
- 11 of time for people to, in effect, be gone. And there's
- 12 another thing that could happen to just complicate it
- 13 further, is that there might be other people who would be
- 14 creditors in line for the cash from that IOU if that
- 15 occurred.
- I think that there needs to be a significant
- 17 contingency plan that you do, because, in the end, you might
- 18 become the operator of last resort to try to maintain such
- 19 systems and other kinds of things.
- 20 And I say it to you because there is probably nobody
- 21 else in the position to at least see that the load moves
- 22 through. And I think that your contingency plan needs to be
- 23 substantially broader than you're currently laying out here.
- 24 MR. ROBINSON: We will report back to you at the next
- 25 meeting on such a plan, and continue ongoing discussions

- 1 with you as things arise.
- 2 CHAIRMAN KAHN: And you can be sure that one of us --
- 3 MR. ROBINSON: I expected as much.
- 4 CHAIRMAN KAHN: -- from the EOB well be in touch with
- 5 you next week to talk about this.
- 6 Is there anything else on the budget you wanted to
- 7 present?
- 8 MR. REGAN: No, sir. That's fine.
- 9 MR. WILLISON: Can I raise -- I'm sorry to raise a
- 10 mundane question after that last discussion, but you can't
- 11 help but notice the 20 percent increase in head count, the
- 12 34 percent increase in average salaries. And I guess I
- 13 would just hope that given the uncertainty with regard to
- 14 the ISO, the structure and the functions of the ISO going
- 15 forward, that your Board would show a lot of restraint in
- 16 terms of moving forward on those additional people or those
- 17 additional increases, which would appear to be way above
- 18 market increases, before you actually do it.
- 19 MR. LEIBER: Some of the rough analysis that's been
- 20 performed on our budget does require some clarification.
- 21 There is no 11 percent increase for existing employees. It
- 22 is much more in line with what we're seeing in the market.
- 23 The average employee will receive an approximate 4 percent
- 24 increase. The 11 percent that appears here is due to other
- 25 factors. For example, salaries and benefits includes

- 1 relocation expenses. So there are some other items that
- 2 will account for that apparent 11 percent increase.
- 3 CHAIRMAN KAHN: Okay. If there are no further
- 4 questions.
- 5 Oh, one more.
- 6 SENATOR BOWEN: I think given the kind of discussion
- 7 we've had, I want to suggest to you in the strongest terms
- 8 that you put plans for building another headquarters on hold
- 9 immediately. I know there are some people in this room who
- 10 were here in 1993, and many of them may recollect a time
- 11 when the state was in recession and the South Coast Air
- 12 Quality Management District was building what many termed
- 13 the Taj Mahal in Diamond Bar, an elaborate new headquarters
- 14 that was intended to and, in fact, has saved them a
- 15 significant amount of money.
- 16 The Legislature spent much of that year struggling
- 17 with attempts to revoke the charter of the South Coast Air
- 18 Quality Management District because it had the poor judgment
- 19 to undertake a capital spending program at a time when the
- 20 people it was regulating were suffering extraordinary pain.
- 21 There were layoffs, business closures, the state was in
- 22 recession, and the public backlash and business backlash was
- 23 extraordinary.
- I hope that you will perceive, with the capital
- 25 expenditure program, regardless of whether you'll save the

- 1 money in the long term, you will suffer much the same fate,
- 2 if not a worse one. Ultimately, the South Coast Air Quality
- 3 Management District was saved by the fact there is a federal
- 4 air mandate to achieve certain emissions reductions, but
- 5 there were restrictions placed on how much fees could be
- 6 increased. And a whole series of legislative actions were
- 7 taken to make it more difficult for the South Coast to do
- 8 certain things.
- 9 I think the backlash here, when you see people's
- 10 energy bills have increased 2- to 300 percent in the last
- 11 year, and when you're dealing with under-collections of the
- 12 magnitude that we are seeing with PG&E and other
- 13 territories, the kind of backlash that you will get if you
- 14 proceed to build new headquarters at this moment, I think
- 15 will astonish you. And I would urge you to take a look at
- 16 your budget for every capital expenditure and ask yourself:
- 17 In this current year, with power prices going where they
- 18 are, should we be doing that kind of capital outlay, or
- 19 should we be investing in, let's say, a refrigerator
- 20 crunching program, to go out and collect all pre-1996
- 21 refrigerators, pay the owners 75 bucks to turn them in?
- 22 Let's work with the county EPA to deal with the freon
- 23 problem; and bring down demand in the long-term and in the
- 24 short-term by using some of that capital expenditure.
- 25 When I look at the budgetary proposals for new costs

- 1 plus contracts, and you look at the cost of natural gas, I
- 2 have to ask the same kinds of questions.
- 3 All those are going to do are get us through the next
- 4 few months, and I know we have to do that. But we had
- 5 discussions last February about CalISO's ability to work on
- 6 the demand side. And pursuing any capital expenditure at
- 7 this point, I think it ought to be on bringing rates down,
- 8 and just postpone anything else that's not absolutely
- 9 necessary for the next couple of budget years until we solve
- 10 this problem.
- 11 CHAIRMAN KAHN: I'd like to change the subject if
- 12 we're done with the budget. And, Mr. Robinson, I have an
- 13 inquiry for you.
- 14 FERC has asked you to undertake some activities with
- 15 respect to your board of directors. Can you tell me what is
- 16 the earliest -- and I understand that the ISO is, in fact,
- 17 cooperating with the FERC in their request. Is that right?
- 18 MR. ROBINSON: I wouldn't characterize it in that
- 19 fashion, Chairman Kahn. What I would say is that we've
- 20 begun some preliminary inquiries to identify the potential
- 21 candidates for board positions, that we have sent out an
- 22 offer to the State to have participation in the selection
- 23 from a board slate. I think that from the ISO's
- 24 perspective, we continue to believe that substantial state
- 25 input is not only desirable, but necessary, and that there

- 1 should be some sort of agreement between the federal
- 2 agencies and the state on the ISO board.
- 3 So what we have done at this point is preliminary. It
- 4 is not intended to suggest that we intend to ignore what we
- 5 understand the State's concerns to be.
- 6 CHAIRMAN KAHN: I appreciate that. And you're right.
- 7 I agree with the present amendment of my characterization.
- 8 What I'm really getting at, and what is important to
- 9 the State, is the Governor has made his position pretty
- 10 clear. And I think there has been a bill introduced in the
- 11 Senate with respect to the ISO, or will be shortly. What we
- 12 want to know from the ISO is what steps you are taking.
- 13 You have told me what you've taken thus far, but if
- 14 you take other steps with respect to implementing the first
- 15 directive, including nominating and actually selecting such
- 16 directors or to seat them, we would like to know when you're
- 17 taking those steps, and we'd like to know in advance of your
- 18 doing it.
- I agree with you, and I think it's the Governor's
- 20 position that the federal government and state government
- 21 ought to work together to solve this problem. On the other
- 22 hand, since you are in the middle and at this point in time
- 23 you still come to our meetings, I am telling you that we
- 24 want to know from you what your timetable is in respect to
- 25 FERC, so that if the Legislature or the Governor should

- 1 decide to take action, that they'll have enough time to plan
- 2 that.
- 3 I raise that in context of Senator Bowen's comments.
- 4 I think Senator Bowen made very important observations to
- 5 you. The only problem with Senator Bowen's comments is that
- 6 we're not sure what board of directors to address it to.
- 7 Certainly, everyone agrees the current board in one
- 8 form or another is a lame duck board. But we don't know who
- 9 the coming board is. And I think that steps taken in
- 10 derivation of Senator Bowen's observations in the current
- 11 context, all we do know for sure is that if the current
- 12 board is not going to keep its status would be problematic.
- 13 So we just appreciate your cooperation. We obviously
- 14 understand that you're caught in the middle here and it's no
- 15 fun, but on the other hand, what will be most upsetting more
- 16 than anything else is having actions taken with respect to
- 17 the ISO board of directors that we are not given full notice
- 18 of so we can take whatever steps we need to take whenever
- 19 necessary.
- Thank you very much for your cooperation and your
- 21 help, and we look forward to working with you on your budget
- 22 matter and cooperating with you on any other matter.
- MR. SALTMARSH: Mr. Chairman?
- 24 CHAIRMAN KAHN: Yes, Mr. Saltmarsh.
- 25 MR. SALTMARSH: If you would indulge me, I would like

- 1 to request whether it would be possible to get to the ISO,
- 2 off-line, probably a little bit of a clarification on the
- 3 issues surrounding the need in the ISO's mind for the
- 4 upgrade or replacement of the energy management system.
- I am struck that in my travels around the country, I
- 6 am commonly in parts of the country where a particular
- 7 vendor still advertises on television and radio that when
- 8 California needed a new, cutting-edge power management
- 9 system to manage their electricity structure, they came to
- 10 us, and we're on the cutting edge of this.
- I realize that the people actually at this table
- 12 inherited a lot of this development from your predecessors
- 13 in interest, but I would be particularly interested in
- 14 knowing whether from your point of view the energy
- 15 management system you're using just didn't work for the task
- 16 very well or doesn't work for things that weren't
- 17 anticipated at the time that you are doing, or is inadequate
- 18 to things that you're not doing now but anticipate you'll be
- 19 doing, and what those might be.
- 20 MR. LEIBER: Mr. Saltmarsh --
- 21 CHAIRMAN KAHN: If in your opinion it is more
- 22 appropriate to do that off-line, you can do it.
- We'll take a short answer now or a long one later.
- MR. LEIBER: The system that we have was an old one.
- 25 It is no longer a supported product by that vendor, and we

- 1 can give you some more details about this.
- 2 CHAIRMAN KAHN: Are you the person that Mr. Saltmarsh
- 3 should call?
- 4 MR. LEIBER: Myself, or Dennis Fishback is probably
- 5 the more appropriate.
- 6 CHAIRMAN KAHN: Okay. Thank you.
- 7 Mr. Heath, what else do we have?
- 8 MR. HEATH: We have two other items, Mr. Chairman.
- 9 Given the time, I would like perhaps for the Board to
- 10 consider taking up Item 5-C. And if it's okay with you and
- 11 with the Board, I'd like to go over Item 5-D. And 5-D is a
- 12 report on the 10-minute settlement.
- 13 In your packet you have a number of letters that were
- 14 submitted by various parties objecting to some of the issues
- on the 10-minute settlement. If you recall, at previous
- 16 board meetings this issue came up. The ISO was to report
- 17 back to EOB on the 10-minute settlement program. This was
- 18 the day they were going to do that. But if we could put
- 19 that over, and we'll convene some sort of working group on
- 20 that and get a report back to you.
- 21 CHAIRMAN KAHN: That's fine with me. Do you have some
- 22 objection?
- MR. ROBINSON: I'm sorry?
- 24 CHAIRMAN KAHN: That's okay. Mr. Heath was suggesting
- 25 that discussion of the 10-minute settlement be put over.

- 1 MR. ROBINSON: I think that's fine.
- 2 CHAIRMAN KAHN: Is that a problem?
- 3 MR. ROBINSON: That's no problem.
- 4 CHAIRMAN KAHN: I didn't think so.
- 5 So the last thing we want to talk about is the \$100
- 6 rate.
- 7 MR. HEATH: That's correct.
- 8 CHAIRMAN KAHN: I think that's a subject matter that
- 9 is interesting to many of us.
- 10 Welcome. Would you be kind enough to introduce
- 11 yourself.
- 12 MS. SHEFFRIN: Yes. Good morning, Chairman Kahn and
- 13 members of the committee. My name is Angela Shepherd. I am
- 14 the Director of Market Analysis at the California ISO.
- 15 CHAIRMAN KAHN: Before you begin, I have a question.
- 16 And this is that we have heard a lot of testimony and
- 17 statements in the last three or four months that the \$250
- 18 cap, in fact, was dysfunctional because it had caused rates
- 19 to rise. And we were handed a whole bunch of charts that
- 20 showed us that what happened was the price gravitated to the
- 21 cap.
- 22 In the last few days we have had the price at the cap.
- 23 For quite a while we've actually had fleeing from the market
- 24 to try to grab higher prices. Would you agree with me that,
- 25 at least recently, that the price cap has held prices? As

- 1 horrible as they are, it has still nevertheless held them to
- 2 a lower rate than they otherwise would have been?
- 3 MS. SHEFFRIN: Yes, I would.
- 4 CHAIRMAN KAHN: Thank you.
- 5 Mr. Saltmarsh, pay attention.
- 6 MR. SALTMARSH: I am trying.
- 7 CHAIRMAN KAHN: Okay. Go ahead.
- 8 MS. SHEFFRIN: What I've been asked to brief you on,
- 9 there were two items originally, so slides on a brief
- 10 assessment of the 10-minute settlement is part of your
- 11 packet. But since it's been held over, you can look at
- 12 those at your leisure, and then we can, you know, answer
- 13 some -- any additional questions you have on the 10-minute
- 14 settlement. But they're in the packet for your review.
- 15 CHAIRMAN KAHN: Thank you.
- MS. SHEFFRIN: We have been asked to address the
- 17 Assembly Bill, Joint Resolution 77, which asks the ISO to
- 18 consider or look at the feasibility of lowering the price
- 19 cap on ancillary service markets to a hundred dollars. I
- 20 would note that in August we did lower the replacement
- 21 reserve price cap to \$100. We kept the realtime energy
- 22 price, as well as other three ancillary service prices, at
- 23 \$250.
- On November 15th our authority to change price caps
- 25 expired, and FERC, in its order, essentially said that

- 1 prices -- the price cap will stay at \$250 until the end of
- 2 the year unless they ask. So we do not currently have the
- 3 authority to change our price cap.
- 4 CHAIRMAN KAHN: What do you think would happen if the
- 5 price cap were eliminated this week?
- 6 MS. SHEFFRIN: I guess I'm not here to discuss with
- 7 you eliminating the price cap. I don't think that's ever
- 8 been our position.
- 9 CHAIRMAN KAHN: I know that.
- 10 MS. SHEFFRIN: We feel price cap in any market is
- 11 prudent. It's just a question of what level it should be
- 12 set.
- 13 CHAIRMAN KAHN: Right. But there is a debate going
- 14 on, and there was a debate at FERC between the Governor and
- 15 FERC in which the Governor asserted that price caps were
- 16 necessary, and FERC said that they weren't going to
- 17 acquiesce in that deal.
- 18 We have now a report due or, on December 13th, a
- 19 meeting with FERC. It seems to me that we have an emergency
- 20 situation in California, and the appropriate thing to do
- 21 would be if the ISO sees that we would have a worse
- 22 situation yet in California in the first week in December if
- 23 there wasn't a 250 cap, it seems to me the ISO should be
- 24 making an emergency filing at FERC to apprise FERC of what's
- 25 happened in the last week, and to tell FERC that if they do

- 1 what they're planning to do, and that is on January 1 we
- 2 eliminate all price-cap authority, that we could be in an
- 3 incredibly worse situation.
- 4 MS. SHEFFRIN: Again, it is not my understanding
- 5 beyond one member of FERC that they were talking about
- 6 removing price caps. But we do apprise FERC regularly of
- 7 what's happening in our market. And they just called me at
- 8 7:00 a.m. this morning to tell me that they are going to
- 9 enter into and help out in the investigation of the power
- 10 plant outages. So we do keep them apprised of what's
- 11 happening in our market on a regular basis.
- 12 CHAIRMAN KAHN: Just one split for a second.
- Mr. Robinson, I would request on behalf of EOB that
- 14 the circumstances of the last week have been so dire and
- 15 extraordinary that the ISO take whatever steps are necessary
- 16 to immediately advise FERC of the situation so that they
- 17 don't cause further peril to California by their actions up
- 18 to January 1.
- 19 MR. ROBINSON: We've been in contact with FERC on a
- 20 daily basis and, in fact, multiple times during the days
- 21 this past week.
- 22 CHAIRMAN KAHN: Right. I know you've talked about
- 23 reliability, but price is on my mind at the moment.
- MR. ROBINSON: We have referenced price once or twice
- 25 in those conversations.

- 1 CHAIRMAN KAHN: Okay. Assemblyman Wright?
- 2 ASSEMBLYMAN WRIGHT: I think there are a couple of
- 3 things that come to mind. If I took the price of gas today,
- 4 you couldn't produce gas for 250 at the current -- you
- 5 couldn't produce electricity for 250 at the current cost of
- 6 gas. And where you have to be careful with some of the
- 7 people with whom we're dealing is, under the old paradigm, a
- 8 company would produce electricity because they were required
- 9 to do that because they were regulated to do that.
- 10 If I was a company that had, say, a three- or
- 11 four-dollar gas contract, and my gas was selling for \$50, if
- 12 my electricity was selling for 250, you've just put me in
- 13 the gas business. I ain't in the electric business no more.
- 14 MS. SHEFFRIN: Right.
- 15 ASSEMBLYMAN WRIGHT: Because suddenly the commodity of
- 16 gas is worth so much more than electricity at 250, then I'm
- 17 not going to be there.
- 18 The last number that I got from yesterday is that the
- 19 gas cost today is somewhere around 350 to \$400 per kilowatt.
- 20 That's how much it costs to make it. And if I layer on top
- 21 of that the NOx costs that go with it, there are a whole lot
- 22 of power plants that are finding that -- particularly those
- 23 guys who have long-term gas contracts -- they're discovering
- 24 that they ain't in the electric business anymore.
- 25 So I'm thinking it's a double-edged sword as we begin

- 1 to look. I mean, I would suggest that if gas stays in the
- 2 plus-30, 40, \$50 range, a hundred dollar price cap is like
- 3 it's great if you can get it, but I mean --
- 4 MS. SHEFFRIN: The question is: Where can you get it?
- 5 ASSEMBLYMAN WRIGHT: -- that wouldn't be possible
- 6 unless you found somebody who had long-term contracts at a
- 7 low price who was prepared to take it at less than that.
- 8 I think -- I mean, I haven't seen all the technology,
- 9 but at \$50 a barrel -- or strike that -- at \$50 per cubic
- 10 foot, that's damn near like 200-and-something, 200 or \$300
- 11 like a barrel of oil.
- 12 I think we may have to look at the contingency of
- 13 saying in some of these plants the ability to run either on
- 14 natural gas or oil is a possibility. There may be
- 15 technology with the scrubbers and other things to get the
- 16 plants back to running on oil. But suddenly -- I mean,
- 17 we're going to fool around in a minute and make a whole lot
- 18 of stuff possible.
- 19 I remember when we were here talking about QF
- 20 contracts and how uneconomic they were. Even the nuclear
- 21 plants are running economically now. So, I mean, I'm saying
- 22 that, you know, it's difficult to say. And when you say
- 23 should we keep a price cap and not do those things, we need
- 24 more discussion, because it causes other things to happen.
- 25 What you've just done at that point is you've pushed your

- 1 finger in the balloon, but that applies pressure to other
- 2 portions of the balloon. So it may or may not get you the
- 3 desired result. What you may have just succeeded in doing
- 4 is putting your finger in the balloon and making a dent
- 5 where your finger went in.
- 6 I'm not sure that at this point it's prudent to
- 7 maintain 250s. If you can't produce the electricity for
- 8 that, then it would probably be considered somewhat
- 9 foolish.
- 10 At the same time, you can make an argument that if you
- 11 put the price cap in at whatever price cap you put it, it
- 12 could even come forward with an unintended consequence. Or,
- 13 if you don't have a cap, then people just gouge the process
- 14 and they run it up to the top.
- 15 I mean, the unfortunate reality is that, you know, you
- 16 have to be careful in this consequence that the perfect
- 17 doesn't become the enemy of the good.
- 18 There is no ideal solution, and probably the worst
- 19 thing that you can do is nothing. So, I mean, I think we
- 20 have to develop a strategy, to decide on it, and then go
- 21 that way. And once we decide on that strategy, then I think
- 22 you go, and then you have to let all of the other
- 23 considerations fall by.
- 24 There will always be the ability to look back and say
- 25 we could have had and we should have had and we might have

- 1 had. But if you don't choose, then that's a decision as
- 2 well. Not you. But I'm just saying for all of us who make
- 3 policies.
- 4 MS. SHEFFRIN: But at minimum, the price cap has to
- 5 cover the cost of production, and right now gas prices,
- 6 where they are -- that was the point of my first bullet --
- 7 is system -- when I wrote this slide it was a day ago, it
- 8 was 35 dollars a million BTU of gas. Now they're quoting 45
- 9 to \$50.
- 10 If you multiply that by a typical gas-fired unit of
- 11 10,000 heat rate, that's 400 to \$450 just for fuel. So it's
- 12 exactly as Mr. Wright has talked about. We have to cover
- 13 the cost of production or, you know, nobody is going to
- 14 operate at a loss to produce electricity, and you're only
- 15 going to aggravate the shortages.
- MR. WILLISON: Do we track the prices in other markets
- 17 that import power?
- 18 MS. SHEFFRIN: Yes, we do. We track Palo Verde,
- 19 that's the southwest prices, the California-Oregon border,
- 20 and Mid-Columbia, which is in the northwest.
- 21 MR. WILLISON: And what's happening in those markets?
- 22 MS. SHEFFRIN: Again, this is off the top of my head,
- 23 but I believe prices are trading anywhere between 600 and
- 24 \$800 in the northwest. Things in the southwest are more
- 25 around 350 to \$450.

- 1 CHAIRMAN KAHN: Mr. Rozsa?
- 2 MR. ROZSA: On the high gas prices, I have been
- 3 reading stories about the reason for these gas prices is not
- 4 because of a chronic problem, but because El Paso Natural
- 5 Gas is withholding capacity on the pipelines to the
- 6 Southwest, so that these gas prices are, themselves, subject
- 7 to some sort of manipulation. And yet when making
- 8 calculations here about the price cap predicated upon gas
- 9 prices which appear to be distorted themselves, that
- 10 concerns me that we're, you know, assuming that the price of
- 11 gas now is not a distorted price.
- 12 We are treating it as if it were real and not an
- 13 artifact of illegal activity, which I believe the PUC has
- 14 claimed and have complained at FERC. That sort of concerns
- 15 me that we use this as a predicate for talking about what's
- 16 a reasonable price cap.
- 17 MS. SHEFFRIN: My understanding is that, yes, the CPUC
- 18 has complained at FERC, and San Diego Gas & Electric filed
- 19 for price caps on natural gas. But when I make these
- 20 calculations again, it's to reflect the current market and
- 21 the fact that the market is regional, so supply will go to
- 22 the highest bidder.
- MR. ROZSA: That's true. But you're using what
- 24 appears to be a distorted price of gas to make your point.
- 25 MS. SHEFFRIN: Nothing has been done to curb those gas

- 1 prices yet.
- 2 MR. ROZSA: Has the ISO --
- 3 MS. SHEFFRIN: The ISO is not in the gas business,
- 4 thank God.
- 5 MR. ROZSA: That's my point. But that's important.
- 6 MS. SHEFFRIN: Right.
- 7 MR. ROZSA: Because it might be more judicious to base
- 8 it upon the wellhead cost of gas plus a normal markup for
- 9 transportation, as it is elsewhere in the country, than to
- 10 look at what's a reasonable price cap.
- 11 CHAIRMAN KAHN: We're running out of our allotted
- 12 time. So why don't you tell us what other points you think
- 13 are important.
- MS. SHEFFRIN: Excuse me?
- 15 CHAIRMAN KAHN: Tell us the other things you think
- 16 it's important for us to know.
- 17 MS. SHEFFRIN: Just looking at the price cap of the
- 18 margin cost to produce and the fact that -- as Mr. Wright
- 19 already made my point -- lowering the price cap could, in
- 20 fact, create additional shortages, because it would reduce
- 21 the power offered for sale both here as well as what we
- 22 would have to be able to import to meet our needs. Again,
- 23 remember, we are a net importer of our power needs, and so
- 24 we have to compete with everybody else in order to attract
- 25 those power suppliers into the California state.

- 1 CHAIRMAN KAHN: Thank you.
- 2 Mr. Heath, are we done with our agenda?
- 3 MR. HEATH: We are done with the agenda, and I think,
- 4 Mr. Chairman, we have meetings scheduled in a few minutes.
- 5 CHAIRMAN KAHN: I'll take a motion to adjourn.
- 6 MR. ROBINSON: Chairman Kahn?
- 7 CHAIRMAN KAHN: Yes, sir.
- 8 MR. ROBINSON: I'm sorry. I did want to note one
- 9 thing for the record. I wanted to reiterate what you had
- 10 started out by saying, and to thank the consumers of
- 11 California under the leadership of the Governor and of this
- 12 Board in reducing their demand during the past week. We
- 13 noted on Tuesday that we reduced -- that it appeared there
- 14 was a conservation in the amount of 1300 megawatts, which is
- 15 approximately the equivalent of 1.3 million homes. So I
- 16 think the message got out largely through the efforts of the
- 17 State and through the media. We appreciate it, and we'll
- 18 need it for the next week coming up.
- 19 CHAIRMAN KAHN: Mr. Robinson, your comments are
- 20 absolutely well taken. The more we can say that to the
- 21 press and in getting the message out, the better we all will
- 22 be.
- MR. SALTMARSH: Mr. Chairman?
- 24 CHAIRMAN KAHN: Yes.
- 25 MR. SALTMARSH: Before the meeting is finally

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     items that were identified, but we have not received any
     formal requests. There is an agenda item for possible
 3
     public participation, and I would ask if we could just
 4
 5
     confirm whether anyone had hoped to do that. And I don't
 6
     know whether it can be accommodated or not.
 7
           CHAIRMAN KAHN: Seeing none, I will call the question.
           All in favor?
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 9
           THE MEMBERS: Aye.
10
           CHAIRMAN KAHN: Thank you very much everybody.
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                 (At 11:55 the meeting was adjourned.)
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adjourned, I note that we have moved through all the action